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ORIGINAL

MILLER MEDIA GROUP 918 East Park, PO Box 169 Taylorville, IL 62568-0169

RECEIVED

APR 2 7 2006

Federal Communications Commission Office of Secretary

April 26, 2006

Ms. Marlene H. Dortch Secretary Federal Communications Commission 445 12th Street, S.W. Washington, DC 20554

Re: Petition to Allow FM Translator Licensees to Locally Originate Programming

Dear Ms. Dortch:

On behalf of Miller Communications, Inc., Kaskaskia Broadcasting, Inc., and Virden Broadcasting Corp., enclosed for filing are an original and four copies of a Petition for Rulemaking seeking amendments to the Commission's rules governing local origination of translator programming.

Respectfully submitted,

Randal J. Miller

No. of Copies rec'd 074 List ABCDE MB 06-7

ORIGINAL

Before the FEDERAL COMMUNICATIONS COMMISSION

Washington, D.C. 20554

RECEIVED

APR 2 7 7006

rederal Communications Commission Office of Secretary

Amendment of Sections 74.1201, 74.1231) and 74.1232 of the Commission's Rules)	
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To: The Commission

PETITION FOR RULEMAKING

Miller Communications, Inc., the licensee of WTIM-FM Taylorville, Illinois and WMKR(FM) Pana, Illinois; Kaskaskia Broadcasting, Inc., the licensee of WRAN(FM) Tower Hill, Illinois; and Virden Broadcasting Corp., licensee of WKEI(AM) and WYEC(FM), Kewanee, Illinois, WJRE (FM) Galva, Illinois, and WGEN (AM) Geneseo, Illinois (collectively, "Petitioners"), hereby seek the commencement of a rulemaking proceeding which will culminate in a change in the Commission's FM translator rules to allow for an FM translator licensee to locally originate programming. In support of this Petition for Rulemaking, the following is submitted:

Local origination of programming is defined for the purposes of this Petition for Rulemaking as any programming originated from a studio fulfilling the Commission's policies regarding radio broadcast stations main studios, provided such studio from which the programming is originating is no further distant than twenty-five miles from the subject FM translator station transmitter site. See e.g. Main Studio and Program Origination Rules for Radio and Television Broadcast Stations, 2 FCC Rcd 3215, 3217-18 (1987), clarified 3 FCC Rcd 5024, 5026 (1988) and Jones Eastern of the Outer Banks, Inc., 6 FCC Rcd 3615, 3616 (1991), clarified 7 FCC Rcd 6800 (1992).

- 1. The Commission has almost always put the goal of local service in the forefront of all of its decisions over the many decades². More than thirty-six years ago, the Commission, in adopting FM translator rules that were similar to the then TV translator rules, made a decision that "FM translators may not, however, be used by FM station licensees as a competitive means to expand a primary station's service area."

 This decision with respect to FM translators, etched in stone so many years ago and long before the FM band was the dominant radio medium, had the dual effect of (1) limiting competition to existing FM stations from out-of-market FM stations, and perniciously, (2) limiting local programming as the FM translator rules were based upon the then existing TV translator rules. In a 1990 Report and Order, the FM translator rules were further tightened to serve the insidious purpose recited above: to address the "possible competitive impact" that translators could have on FM broadcast stations.⁴
- 2. The 1990 FM translator Report and Order is replete with references to limiting competition to FM stations and protecting FM stations from competition. The Commission noted the need to clarify and amend its FM translator rules "in order to insure that FM radio broadcast stations are not adversely affected by translator operations" and finding that allowing broadcasters in smaller markets to gain access to "the attractive advertising revenues of larger markets … would detrimentally affect the competitive balance between broadcast stations and translator facilities by redistributing revenue away from broadcast stations, and thus, potentially limiting primary radio service

With respect to TV translators, for instance, the Commission affirmed that "[I]ocal programming usually has been an important service objective in the broadcast services". See An Inquiry into the Future Role of Low Power Television Broadcasting, 51 RR 2d 476 (1982) at par, 12.

³ See Amendment of Part 74 of the Commission's Rules, 20 RR2d 1538 (1970) at par. 6.

⁴ See Amendment of Part 74 of the Commission's Rule, 5 FCC Rcd 7212 (1990) at par. 2.

⁵ See Amendment of Part 74 of the Commission's Rule, 5 FCC Rcd 7212 (1990) at par. 5.

to the public."⁶ In other words, the Commission set out to protect FM broadcasters from possible competition.

- 3. This decision by the Commission to protect FM broadcasters from possible competition by limiting FM translators to only re-broadcasts of FM stations, and then only under severely constricted circumstances, has engendered perhaps what is now the most egregious under-use of broadcast spectrum now existing. There are now thousands of FM translator stations authorized, and many more thousands of FM translator applications awaiting FCC action. The spectrum represented by these authorizations and potential authorizations could be used for a variety of different programming but for the restrictive FM translator rules now in effect.
- 4. The restrictive programming rules put into place on FM translators should be compared with the alternative approach taken by the Commission in 1982 for TV translators. The Commission in 1982 allowed TV translators to originate local programming in the interest of TV translators providing further local service. The Commission concluded that "the low power [TV] service ... is likely to provide program service that is responsive to public demand without the necessity of regulatory intervention by the Commission." In other words, in 1982 the Commission allowed TV translators to originate programming without restriction, reaching a conclusion opposite of that reached regarding FM translators. Remarkably, there was no discussion in either the TV translator proceedings, or in the various FM translator proceedings, why there

⁶ See Amendment of Part 74 of the Commission's Rule, 5 FCC Rcd 7212 (1990) at par. 31.

⁷ See An Inquiry into the Future of Low Power Television Broadcasting, 51 RR 2d 476 (1982) at par. 15.

should be a distinction between the programming rules for TV translators and for FM translators.

- 5. The Commission has long encouraged new avenues of local programming, whether it be broadcast television or broadcast radio. This is why the Petitioners are asking for this rule change to allow for local origination of programming on FM translators. Petitioners, along with many others, desire to provide additional programming service to their communities, and have the means to either acquire an FM translator, or to contract with an FM translator licensee, to provide such programming.
- 6. Petitioners have a long history of local service to the communities they serve. Petitioners envision using the newly allowed FM translator programming to provide additional community service to Taylorville, Illinois residents such as live broadcasts of Taylorville City Council meetings, and the broadcast of additional high school games when other stations are already broadcasting other high school games. Petitioners would also envision providing different varieties of music programming that they cannot now provide on their full-power stations. Additionally, the proposed rule changes will allow local churches to extend their ministry by broadcasting programs.
- 7. The proposed rule changes will complement, rather than detract, from the Commission's emphasis on IBOC and the probability that multi-channel broadcasting will be authorized for all FM broadcast stations. There are now few radios capable of receiving multi-channel IBOC broadcasts. The state of broadcasting and the public

See Footnote 1. It should be noted that Petitioners are not asking for no programming restrictions on FM translators where, for instance, a satellite signal could simply be beamed down to an FM translator facility. Rather, Petitioners are asking for the reasonable requirement which is aimed at encouraging local programming, requiring that programming no matter where produced originates from a main studio location within twenty-five miles of the subject FM translator transmitter site. Moreover, Petitioners acknowledge that translators will continue to operate on a secondary basis and, therefore, will not impair the proliferation of full-power FM stations.

outlets be 2nd or additional channels on full-service FM stations, or those programming outlets be FM translators with local origination of programming. Indeed, the Commission's contemplation of authorizing 2nd and additional channels for IBOC broadcasts validates the Commission's emphasis upon providing as many additional programming outlets as possible to communities.

- 8. As noted by the attached letters, Petitioners' rulemaking request is supported by many governmental and civic leaders in their community. The attached letters refer to a request for a "waiver". Petitioners may in the future also file a request for a waiver for permission to commence local origination of programming on a particular FM translator. It was with this intention in mind that these letters were written as the letter writers are concerned not with the state of broadcasting in general, but rather, with the state of radio broadcasting in their particular community.
- 9. Indeed, when reviewing the attached letters, one would be hard-pressed to imagine governmental and civic leaders writing letters asking that radio stations in their community be restricted from running locally originated programming. That fact alone that governmental and civic leaders in a community would NEVER ask that a radio station be restricted from running locally originated programming is perhaps the most compelling public interest argument in favor of the rule changes requested by Petitioners.

Also to be noted is that terrestrial radio now faces competition from satellite radio broadcasters, each with over 100 channels. The only way that terrestrial radio can compete is to offer listeners competitive programming.

WHEREFORE, for the reasons above, Petitioners request that the Commission initiate a rulemaking proceeding looking toward an amendment to its FM translator rules to allow for locally originated programming on FM translators.

Respectfully submitted,

MILLER COMMUNICATIONS, INC. KASKASKIA BROADCASTING, INC. VIRDEN BROADCASTING CORP.

President

Miller Media Group 918 East Park P.O. Box 169 Taylorville, IL 62568 (217) 824-3395

April 26, 2006



William R. Harryman

725 Glacier Drive

Taylorville, Illinois 62568

725 Glacier Drive Taylorville, IL 62568 February 17th, 2006

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Frank G. Patino 320 West Franklin Gtreet Tayloroille, IL 62568

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Fráńk A. Patino



Federal Communications Commission Washington, DC

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We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Laurie Estes

CITY OF TAYLORVILLE

A GREAT PLACE TO LIVE

OFFICE OF THE MAYOR Frank Mathon

February 27, 2006

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, Illinois community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville, community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Frank D. Mathon, Mayor

Market Street Inn Bed & Breakfast 220 East Market Street Taylorville, Illinois 62568-2212 217-824-7220 www.marketstreetinn.com

February 27, 2006

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted.

Joseph P. Hauser. Owner

Myma Hauser Myrna Hauser, Owner

MEYER, AUSTIN & ROMANO, P.C.

ATTORNEYS AND COUNSELORS AT LAW

DANIEL W. AUSTIN JR.- Retired ROCCI L. ROMANO 210 S. Washington St.

WILLIAM J. MEYER,

CLARK H. MILEY (1905-1985)

P. O. Box 140 Taylorville, Illinois 62568

Phone: (217) 824-4931 Fax: (217) 824-8892

February 22, 2006

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted

Daniel W. Austin

DWA:fer



1100 Sportsman Drive PO Box 6242 Taylorville, IL 62568

> Toll Free: (866) 2-BUYCTI Phone: (217) 824-6398 Fax: (217) 824-5526 www.ctitech.com

Federal Communications Commission Washington, DC

Monday, February 20, 2006

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Billy 3. Williams

President



February 21, 2006

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Federal Communications Commission Washington, DC

Dear Sirs:

I understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

I support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

I believe that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

As a member of local government in our community I see the many advantages to granting the request as presented to me by Miller Communications. We have a large population of seniors in Taylorville who cannot make it to our city council meetings but would enjoy being able to hear them on the radio. We are a growing city and people here like to have a variety of local programming to stay informed.

I would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Bruce E. Jones
Ward 3 Alderman

City of Taylorville

February 20, 2006

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Carl and Beth Niemann

11 Laurel Court

Taylorville, IL 62568



217-824-2183 2227 W. SPRESSER TAYLORVILLE, IL 62568

February 20, 2006

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

We support the request for the waiver, in order for the Taylorville, IL community to receive further local programming on the radio.

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We would ask that the FCC to grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Jason Lilly



5001 Lake Land Blvd. Mattoon, Illinois 61938-9366 (217) 234-5222 www.fakelandcollege.edu

Chair Mike Sullivan

Vice Chair Doris Reynolds

Secretary James Shaffer

Trustees
Leland Glazebrook

Anne Kabbes

Kent Metzger

Marianne Morgan

Student Trustee Leif Wildman

President Robert K. Luther, Ph.D. February 20, 2006

Federal Communications Commission Washington, DC

Dear Sirs:

It is my understanding that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois. I support the request for the waiver, in order for the Taylorville, Illinois community to receive further local programming on the radio.

I believe that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings, all are important to the Taylorville community and will enhance the town and its economic growth.

On behalf of the Board of Trustees at Lake Land College and as a member of the Christian County Economic Development Corporation, I ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville. Illinois.

Respectfully submitted,

Robert K. Luther, Ph.D.

President

RKL/be

Fred Peters Financial Group, Inc.

We Serve Your Needs!

Fred P. Peters, CLU, ChFC, AEP

1001 North Cheney Street Taylorville, IL 62568 Office (217) 287-2244 Toll Free (800) 767-2192; Fax (217) 824-2882

February 20, 2006

Federal Communications Commission Washington, D.C.

RE: Miller Communications Waiver Request

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois. We support the request for the waiver, in order for the Taylorville, Illinois community to receive further programming on the radio.

We think that using W228BH to broadcast such local events as live broadcasts of government meetings, additional coverage of high school sports broadcasts, and the opportunity for local churches to extend their ministry on Sunday mornings are important to our Taylorville community and will enhance our town and its economic growth.

We would ask that the FCC grant Miller Communications, Incorporated's request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

0 cm 20

Respectfully submitted,

Fred P. Peters, CLU, ChFC, AEP

President

FPP/gp



Taylorville Senior High School

COMMUNITY UNIT DISTRICT 3

PHONE 217-824-2268

815 SPRINGFIELD ROAD

TAYLORVILLE, ILLINOIS 62568

Thomas Campbell
Principal

Matthew Hutchison Assistant Principal Michael Curry Assistant Principal

Paul Held Dean/Athletic Director

Federal Communications Commission Washington, DC

Dear Sirs:

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

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We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Il D. Hell

Paul D. Held

Athletic Director

Taylorville High School



Brenda S. Spurling President

Hartzell Givens
Vice President and Counsel

Gary A. Spurling Secretary / Treasurer

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We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

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We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Jaly & Durling
Gary A. Spurling

Phone: (217) 824-3899 Fax: (217) 824-3898

E-mail: info@spurlingtitle.com www.spurlingtitle.com



February 21, 2006

Federal Communications Commission Washington, DC

Dear Sirs,

We understand that Miller communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

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We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

James H. Hahn

CEO



Christian County Emergency Management Agency 301 W. Franklin Taylorville IL, 62568

Federal Communications Commission Washington, DC

2/20/06

Dear Sirs:

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We would ask that the FCC grant Miller Communications, Inc.'s request for a waiver to allow it to originate local programming on FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

Respectfully submitted,

Michael Crews
Christian County Emergency Manager



Dear Sirs:

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Respectfully submitted,

Dick Adams

hundelam.

Chairman

Christian County Economic Development Corporation

108 W. Adams

Taylorville, Illinois 62568

217/638-5032 (P)

217/824-6689 (F)

tccedc1@consolidated.net



February 20, 2006

Dear Sirs,

We understand that Miller Communications, Inc. is filing a waiver request to allow it to originate local programming on its FM translator W228BH on 93.5 MHz in Taylorville, Illinois.

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Respectfully submitted,

Daniel J. Raab, FACHE

President & CEO